

FILED
Clerk
District Court

APR 20 2020

for the Northern Mariana Islands
By 
(Deputy Clerk)

**IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN MARIANA ISLANDS**

IN RE MATTER OF:

CERTAIN ADMINISTRATIVE AND CIVIL
FORFEITURE PROCEEDINGS
DURING THE COVID-19
PANDEMIC EMERGENCY

Miscellaneous Case No. 1-20-mc-00018

**ORDER EXTENDING CERTAIN
STATUTORY DEADLINES FOR
ADMINISTRATIVE AND CIVIL
JUDICIAL ASSET FORFEITURE
PROCEEDINGS AND ACTIONS**

The United States has applied, *ex parte*, pursuant to 18 U.S.C. § 983, for an Order granting a 60-day blanket extension of the statutory deadlines by which the government is required to (1) commence administrative forfeiture proceedings against seized property; and (2) commence civil judicial forfeiture actions following submission of timely administrative claims in such proceedings. Good cause appearing therefore, and for the reasons stated below, the government's application is GRANTED.

On March 13, 2020, President Trump declared a national emergency, effective as of March 1, 2020, due to the Novel Coronavirus Disease ("COVID-19") pandemic.¹ As noted in this Court's General Order No. 20-00003 (filed March 22, 2020), "[t]he Centers for Disease Control and Prevention ("CDC") and other public health authorities have advised the taking of precautions to reduce the possibility of exposure to the COVID-19 virus and to help stop the

¹ On March 29, 2020, the President extended the period of recommended social distancing and non-essential activity through the end of April.

1 spread of the virus.”² To allow federal employees to engage in social distancing to slow the
2 spread of the virus, on March 15, 2020, U.S. Attorney General William Barr implemented a
3 “maximum telework” policy, which includes all DOJ law enforcement components. Similar
4 orders were issued by the Departments of Homeland Security and Treasury. As a result,
5 virtually all asset forfeiture personnel working in the headquarters facilities of the Agencies in
6 and around Washington, DC are teleworking, as are the overwhelming majority of the attorneys
7 and staff at the U.S. Attorney’s Office in this district.

8 As explained in the government’s application and supporting declaration, the COVID-19
9 disease has continued to spread, and it is becoming increasingly difficult, and soon may be
10 impossible, for the Agencies to carry out their responsibilities for processing thousands of pieces
11 of time-sensitive mail, providing timely, direct written notice to thousands of potential claimants,
12 and making the necessary referrals to the U.S. Attorney’s Offices across the country.

13 The government agencies with administrative forfeiture authority (collectively, the
14 “Agencies”) include the Drug Enforcement Administration (“DEA”); the Bureau of Alcohol,
15 Tobacco, Firearms & Explosives (“ATF”); Customs and Border Protection (“CBP”), which is
16 also responsible for processing seizures by Immigration and Customs Enforcement/Homeland
17 Security Investigations (“HSI”) and U.S. Border Patrol; the U.S. Secret Service (“USSS”);
18 Internal Revenue Service – Criminal Investigation (“IRS-CI”); and the United States Postal
19 Service (“USPS”). On an annual basis, the Agencies initiate and process tens of thousands of
20 administrative forfeitures. Those efforts generate massive amounts of paperwork, and require
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22 ² The response of the Commonwealth of the Northern Mariana Islands has been more extensive. Governor
23 Torres declared a state of significant emergency with respect to the pandemic on January 29, 2020
24 (Executive Order No. 2020-01), and, thereafter, an island-wide social-distancing order and prohibition on
social gatherings ((Executive Order No. 2020-04) that was extended until May 15, 2020 (Executive Order
Nos. 2020-06).

1 regular, close physical interaction among office personnel in each Agency's headquarters office
2 to prepare notice letters, correction letters, denial letters, the mailing envelopes for all of those
3 letters, and the preparation of notice by publication for each targeted asset on the government's
4 dedicated forfeiture website (www.forfeiture.gov).

5 In addition, Agency employees and contractors physically handle large volumes of mail
6 from the public on a daily basis, including hand-written letters, claims, petitions for remission or
7 mitigation, and requests for reconsideration. Although the seizing Agencies are capable of
8 processing claims and petitions submitted electronically, the overwhelming majority of all
9 submissions (approximately 85%) still come through the mail. The submission of timely
10 administrative claims requires the Agencies to refer those matters to the U.S. Attorney's Offices
11 across the country, and trigger separate deadlines relating to the filing of judicial forfeiture
12 actions in the district courts. The government has requested a blanket 60-day extension of those
13 90-day filing deadlines as well.

14 The Court finds that the working conditions described in the government's application
15 are inconsistent with the social distancing guidelines of the CDC and other health and public
16 safety officials, the government's own guidelines for workplace safety, the government's own
17 guidelines for workplace safety, and the explicit requirements of mandatory declarations and
18 executive orders of the local government in the District of the Northern Mariana Islands.

19 The Agencies have certified to the Court that in light of the COVID-19 pandemic, their
20 compliance with the 60 and 90-day statutory deadlines for commencing administrative forfeiture
21 with respect to federal and adoptive seizures, respectively, is likely to endanger the life or
22 physical safety of the government employees and contractors responsible for carrying out the
23 duties of the Agency administrative forfeiture programs, as described at 18 U.S.C. §
24 983(a)(1)(A)(i), justifying the extension of those deadlines pursuant to 18 U.S.C. § 983(a)(1)(C).

Specifically, the government has demonstrated that that the ongoing national emergency triggered by the pandemic, and the resulting need for social distancing and heightened controls on physical contact with objects that may present a risk of contamination, constitute good cause for a finding that requiring the noticing of seizures and referral of claims may endanger the life or health of the government asset forfeiture attorneys and staff (at both the Agencies and the U.S. Attorney's Offices) responsible for reviewing cases, issuing notices, and processing submitted claims and petitions. All of these factors support an order pursuant to § 983(a)(1)(C) and (3)(A) granting the 60-day blanket extensions described herein.

WHEREFORE, IT IS ORDERED, ADJUDGED AND DECREED that

(1) for all federal seizures of property that occurred or will occur in the District of Northern Mariana Islands between February 3, 2020, and April 30, 2020, the deadline established by 18 U.S.C. § 983(a)(1)(A)(i) for the seizing Agency to commence administrative forfeiture proceedings against such property shall be and hereby is extended for a period of 60 days;

(2) for all seizures of property by state or local law enforcement agencies in the District of Northern Mariana Islands that occurred, or will occur, between January 3, 2020, and April 30, 2020, which seizures are thereafter adopted by one of the Agencies, the deadline established by 18 U.S.C. § 983(a)(1)(A)(iv) for the adopting Agency to commence administrative forfeiture proceedings against such property shall be and hereby is extended for a period of 60 days; and

(3) the 90-day deadline established at 18 U.S.C. § 983(a)(3)(A) for the filing of a civil forfeiture complaint (or inclusion of an asset in a criminal indictment) following an Agency's receipt of a timely administrative claim between February 3, 2020, and April 30, 2020, is hereby extended to 150 days instead of the statutory 90-day period.

1 To the extent that any Agency executed a 30-day extension of any administrative notice
2 deadline pursuant to 18 U.S.C. § 983(a)(1)(B) on or before March 31, 2020, the deadline for the
3 sending of the required notice is extended for 60 days from the current deadline.

4 In accordance with the provisions of 18 U.S.C. § 983(a)(1)(C), further extensions of no
5 more than 60 days each may be granted as necessary, upon an appropriate showing.

6 **SO ORDERED this 20th day of April, 2020.**

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8 RAMONA V. MANGLONA
9 CHIEF JUDGE
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