


FILED
Clerk
District Court

DEC 22 2023

for the Northern Mariana Islands
By 
(Deputy Clerk)

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN MARIANA ISLANDS

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5 UNITED STATES OF AMERICA,)
6)
7 Plaintiff,)
8 v.)
9 BONIFACIO VITUG SAGANA (a/k/a)
10 "BONI"),)
11 Defendant.)
12)

Case No. 1:22-cr-00002

MEMORANDUM DECISION
DENYING DEFENDANT'S
MOTION FOR A NEW TRIAL

13 After a three-day trial,¹ a jury found Defendant Bonifacio Vitug Sagana guilty of
14 conspiracy to unlawfully produce an identification document. (Mins. – Day 3, ECF No. 142;
15 Verdict Form, ECF No. 144.) Before the Court is Sagana's motion for a new trial contending that
16 the "pervasive and false pretrial publicity" alleging he fled Saipan prior to his arrest violated his
17 Sixth Amendment right to a trial by an impartial jury. (Mot. 1, ECF No. 156.) Sagana claims that
18 the voir dire conducted was insufficient and "a more searching inquiry into the effects of pretrial
19 publicity in the small CNMI community was necessary to ensure a fair trial by an impartial jury."
20 (*Id.* at 8.) The Government opposed the motion (Opp'n, ECF No. 158) to which Sagana replied
21 (Reply, ECF No. 161). At a hearing held on December 18, 2023, prior to the commencement of
22 sentencing, the parties submitted the motion on the briefs. (Mins. 1, ECF No. 169.) The Court
23 denied the motion (*id.*) and now issues this memorandum decision detailing its rationale.
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¹ This calculation omits the day spent selecting a jury. (*See* Mins., ECF No. 127.)

1 **I. PROCEDURAL HISTORY**

2 The grand jury returned an Indictment in January 2022 charging Sagana with the offense
3 of conspiracy to unlawfully produce an identification document, in violation of 18 U.S.C. §
4 1028(a)(1) and (f), which occurred on February 16, 2017. (Indictment, ECF No. 1.)

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6 A year prior to the return of the Indictment, in January 2021, Sagana received an
7 “employment authorization and advance parole from the U.S. Citizenship and Immigration
8 Services. Two months later, federal agents executed a search warrant at Sagana’s home. On the
9 day of the search, Sagana admitted that he was aware he was under investigation regarding the
10 unlawful production of driver’s licenses.” (Mem. Decision on Def.’s Omnibus Mots. in Limine
11 13, ECF No. 110.) On June 14, 2021, Sagana left the island of Saipan, Commonwealth of the
12 Northern Mariana Islands (“CNMI”), for Wisconsin. (*Id.*)

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14 The Court issued an arrest warrant related to this case for Sagana at the end of January
15 2022; he was subsequently arrested in Wisconsin three months later. (Arrest Warrant, ECF No.
16 153.) In June 2022, two CNMI local newspapers began reporting about Sagana’s departure from
17 the CNMI prior to his arrest. (*See* ECF Nos. 156-1–156-6.)² The newspapers continued to report
18 Sagana’s purported fleeing in seven articles until the day of jury selection on July 6, 2023. (*Id.*)
19 The night before jury selection, KSPN2, the CNMI’s only local television station, broadcasted a
20 story regarding the upcoming trial and noted that “Sagana fled to the States before he could be
21 arrested.” (Mot. 3-4 (citation omitted).) The day of jury selection, the Court granted Sagana’s
22 request for a chambers conference regarding the possible tainting of the jury pool based upon
23 media coverage. (*See* Req. for Chambers Conference, ECF No. 120; docket entry dated July 6,
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28 ² Pursuant to Federal Rule of Evidence 201(b)(1) and Sagana’s request, (Mot. 2 n.1), the Court takes judicial notice that *Marianas Variety* and *Saipan Tribune* are newspapers that are widely circulated in the CNMI.

1 2023.) At the chambers conference, the Court and the parties discussed the issue regarding media
2 coverage and possible solutions.

3 Prior to trial, Sagana filed under seal pursuant to the parties' request, a motion in limine to
4 exclude evidence of his relocation to Wisconsin. (Order Granting Joint Mot. Seal, ECF No. 88;
5 Def.'s Omnibus Mots. in Limine, ECF No. 90.) The Government sought to introduce evidence of
6 Sagana's relocation to Wisconsin as evidence of consciousness of guilt. (See Def.'s Omnibus
7 Mots. in Limine 1.) Ultimately, the Court granted Sagana's motion in limine to exclude evidence
8 of his relocation to Wisconsin such that the Government was precluded from introducing evidence
9 of Sagana's relocation to Wisconsin as evidence of consciousness of guilt. (Mem. Decision on
10 Def.'s Omnibus Mots. in Limine 15.)

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12 While the Court rejected Sagana's request for each party to voir dire the jury panel for one
13 hour each (*id.* at 12), the parties provided proposed voir dire questions (ECF Nos. 101, 115, 121),
14 which the Court adopted in large part (*see* Tr. Jury Selection, 200-01, 279-80, ECF No. 149; *e.g.*,
15 Opp'n 3).

16 17 **II. LEGAL STANDARD**

18 Federal Rule of Criminal Procedure 33 dictates that "[u]pon the defendant's motion, the
19 court may vacate any judgment and grant a new trial if the interest of justice so requires." "When
20 based upon the proper legal standard, a decision to grant or deny a new trial is within the sound
21 discretion of the district court." *United States v. Steel*, 759 F.2d 706, 713 (9th Cir. 1985) (citation
22 omitted). "The defendant has the burden to justify the need for a new trial." *United States v. Nation*,
23 370 F. Supp. 3d 1090, 1129 (C.D. Cal. 2019) (citing *United States v. Shaffer*, 789 F.2d 682, 687
24 (9th Cir. 1986)).

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1 **III. DISCUSSION**

2 At jury selection, co-defense counsel conceded that “based on the responses to the media
3 questions I think the voir dire was effective.” (Tr. Jury Selection 280.) The other co-defense
4 counsel also agreed. (*Id.* at 318.)³ Similarly, the Court finds that the voir dire it conducted
5 sufficiently addressed the possibility of any juror having any prior knowledge about the case from
6 the media coverage, and concludes that the jury selection process did not violate Sagana’s right to
7 an impartial jury.

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9 The Sixth Amendment guarantees “[i]n all criminal prosecutions, the accused shall enjoy
10 the right to a speedy and public trial, by an impartial jury[.]” “An examination or ‘voir dire’ of
11 prospective jurors helps to ensure that the defendant is tried by an impartial jury.” *United States v.*
12 *Giese*, 597 F.2d 1170, 1181 (9th Cir. 1979). As the Ninth Circuit observed, “[i]n these days of
13 swift, widespread and diverse methods of communication, an important case can be expected to
14 arouse the interest of the public in the vicinity[.]” *United States v. Polizzi*, 500 F.2d 856, 880 n.40
15 (9th Cir. 1974) (quoting *Irvin v. Dowd*, 366 U.S. 717, 722-23 (1961)). Almost fifty years later, this
16 observation still holds true, especially with the rapid modernization of technology. Accordingly,
17 “[a] defendant is entitled to an impartial jury, not one ignorant of the facts.” *United States v. Flores-*
18 *Elias*, 650 F.2d 1149, 1151 (9th Cir. 1981) (citation omitted). To balance a defendant’s right to an
19 impartial jury with the pervasiveness of media, “the trial judge has a large discretion in ruling on
20 the issue of prejudice resulting from the reading by jurors of news articles concerning the trial.”
21 *Silverthorne v. United States*, 400 F.2d 627, 637 (9th Cir. 1968) (citing *Holt v. United States*, 218
22 U.S. 245, 251 (1910)).

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³ The Court asked defense counsel if he wanted to memorialize the issue regarding media exposure discussed at the chambers conference or if he was satisfied with the outcome of voir dire. (Tr. Jury Selection 318.) Defense counsel responded that they “have no problems.” (*Id.*)

1 There is “no precise rule [that] prescribes the type of voir dire examination which is
2 necessary to protect against prejudicial pretrial publicity. The appropriate scope and detail of the
3 voir dire depend on the level of pretrial publicity and the discretion of the district court.” *Giese*,
4 597 F.2d at 1183. A higher standard is required for trials where “pretrial publicity is great”
5 compared to “cases of less publicity.” *Id.* To help a trial court gauge which type of voir dire is
6 required, “the responses of the first jurors queried can serve as an indication . . . of the amount of
7 publicity the case has generated.” *Id.*

9 Where pretrial publicity is great, the trial court “must exercise correspondingly great care
10 in all aspects of the case relating to publicity which might tend to defect or impair the rights of an
11 accused.” *Id.* (quoting *Silverthorne*, 400 F.2d at 637-38). Voir dire must go beyond a “simpl[e]
12 call for the jurors’ subjective assessment of their own impartiality, and it must not be so general
13 that it does not adequately probe the possibility of prejudice.” *Id.* (quoting *Polizzi*, 500 F.2d at
14 879). Rather than direct a general question to the entire group of prospective jurors, the trial court
15 “should conduct a careful, individual examination of each prospective juror, preferably out of the
16 presence of the other jurors.” *Id.* (citations omitted). On the other hand, such stringent procedures
17 are not required for cases with less publicity. *Id.* “Several general questions addressed to the entire
18 panel of jurors, followed by individual questioning of jurors who respond affirmatively to the
19 initial inquiries, may be sufficient if it becomes clear that few jurors have any knowledge of the
20 case.” *Id.* (citations omitted).

23 In *Giese*, where the defendant was convicted of conspiracy to bomb several U.S. military
24 recruiting centers in protest to the Vietnam War, “almost every juror had little or no prior
25 knowledge of [the defendant’s] indictment, arrest, and pending trial” and of those with prior
26 knowledge of the case, almost all “had only the vaguest understanding of the crimes committed
27 and the political issues allegedly at stake.” *Id.* at 1184, 1184 n.11. The Ninth Circuit concluded
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1 that “[t]he absence of a significant number of jurors who were influenced by, or had even seen,
2 coverage of appellant’s case in newspapers and on radio and television reinforced” the propriety
3 of the trial court’s approach to voir dire of that case with less publicity. *Id.* at 1184. Further, the
4 Ninth Circuit observed that “[o]nly in a case involving extreme pretrial publicity with
5 demonstrated effects on the prospective jurors, have we held that a trial court’s voir dire was
6 inadequate.” *Id.*

8 That case involving extreme pretrial publicity is *Silverthorne*, in which the Ninth Circuit
9 reversed a bank fraud conviction as the defendant “was not accorded a fair trial, free from prejudice
10 or . . . the probability of prejudice.” *Silverthorne*, 400 F.2d at 630-31. The case involved great
11 pretrial publicity because within the span of about a year, “the San Francisco Bay area newspapers
12 were saturated with more than 300 articles concerning [the defendant] and the alleged reasons for
13 the closing of the bank,” which was related to the conviction. *See id.* at 631. The trial court’s voir
14 dire “did not adequately dispel the probability of prejudice accruing from the pre-trial publicity
15 and the jury panel members’ knowledge of the case” because the court’s questions were subjective
16 and “too general to adequately probe the prejudice issue.” *Id.* at 638. Based on “the voluminous
17 publicity antedating [the] trial, some of which was prejudicial in nature, and in view of the trial
18 court’s denial that any prejudice existed because of pretrial publicity, the court’s voir dire
19 examination should have been directed to the individual jurors.” *Id.* at 639. Further, the trial court
20 erred in refusing to entertain defense counsel’s request that the court ask the jury “what information
21 they had obtained relative to the case and their source of knowledge.” *Id.*

24 Here, while the Court previously stated that this case had garnered “high publicity in this
25 small community,” (Mem. Decision on Def.’s Omnibus Mots. in Limine 12), such a statement was
26 quickly dispelled during jury selection when only five of the forty-nine prospective jurors had been
27 exposed to the media coverage regarding the case (*see* Tr. Jury Selection 49, 70, 71-75, 87-90,
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1 197; *see, e.g.*, Mot. 5; Opp’n 3 n.1). The latter is informative as the Ninth Circuit has recognized
2 the importance of prospective jurors’ responses to determine the amount of publicity a case has
3 generated. *See Giese*, 597 F.2d at 1183. The CNMI is a smaller community than that of San
4 Francisco in *Silverthorne* such that it would be unreasonable to expect 300 articles pertaining to
5 the instant case. The seven articles written about Sagana here do not constitute a barrage, even
6 within the CNMI. Therefore, pretrial publicity was not so great to necessitate the parties’
7 individualized examinations of each prospective juror. Unlike the trial court in *Silverthorne*, the
8 undersigned was cognizant of the potential prejudice of the articles (as reflected in the decision
9 granting Sagana’s motion in limine excluding evidence of his relocation to Wisconsin) and
10 addressed the issue accordingly. In addition to further questioning the first juror who admitted
11 exposure to media, the Court opened the question to the rest of the prospective jurors. (Tr. Jury
12 Selection 70-72.) Not only did the Court ask the entire group of prospective jurors, but it asked the
13 jurors again by section. (*Id.* at 71.)⁴ With this line of questioning, the Court’s approach here differs
14 from that of the court in *United States v. Waters*, 627 F.3d 345 (9th Cir. 2010), which Sagana cites
15 in his motion (Mot. 6-7). In *Waters*, the defendant was charged and convicted of arson. 627 F.3d
16 at 348. During jury deliberation, the local media reported on an arson that had just occurred, and
17 some articles attributed the crime to a domestic terrorist group that the defendant had a connection
18 with. *Id.* at 349, 362. The Ninth Circuit concluded that the trial court’s minimal efforts to address
19 the potential prejudice was insufficient as the trial court “did nothing to determine whether any
20 juror had read or heard about the news stories, let alone to determine how, if at all, any juror who
21 knew of the publicity was affected by it.” *Id.* at 364. Here, the Court explicitly asked the potential
22 jurors whether they had any media exposure to the instant case. (Tr. Jury Selection 70-72.)
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28 ⁴ At the outset, the Court divided the panel of prospective jurors into three separate groups. (Tr. Jury Selection 6.)

1 Moreover, unlike the defense counsel in *Silverthorne*, who had requested additional voir dire
2 questions, Sagana’s attorneys did not request further voir dire questions that the Court did not
3 cover. (*See* Opp’n 4.) In accordance with the Court’s determination that this case garnered less
4 publicity such that individualized questioning of the prospective jurors was unnecessary, the voir
5 dire was conducted pursuant to the Ninth Circuit’s guidance for such cases. Specifically, after the
6 Court asked the general question about exposure to media coverage on this case, the Court
7 individually questioned jurors who responded affirmatively, which is sufficient as only five jurors
8 had any knowledge of the case through the media. *See Giese*, 597 F.2d at 1183. None of these five
9 panelists with prior knowledge of the case through the media had formed an opinion about
10 Defendant’s guilt or innocence, or were selected to serve on the jury.

11 Sagana criticized the Court for not inquiring “on the current news stories that Mr. Sagana
12 had fled to avoid arrest.” (Mot. 7.) However, such an inflammatory question would have “only
13 fanned the embers of incipient prejudice by arousing curiosity.” *Flores-Elias*, 650 F.2d at 1151.

14 **IV. CONCLUSION**

15 Based on the record, the Court finds that the voir dire conducted in this case did not violate
16 Sagana’s Sixth Amendment right to a trial by an impartial jury. Sagana has not met his burden to
17 demonstrate the need for a new trial as the interest of justice does not require such. For these
18 reasons, the Court DENIES Sagana’s motion for a new trial.

19 IT IS SO ORDERED this 22nd day of December 2023.

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24 RAMONA V. MANGIONA
25 Chief Judge
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